

Youth Employment in Western Balkans: Any lessons from the EU?

Martin Kahanec

Central European University, Budapest Institute for the Study of Labor, Bonn Central European Labour Studies Institute, Bratislava

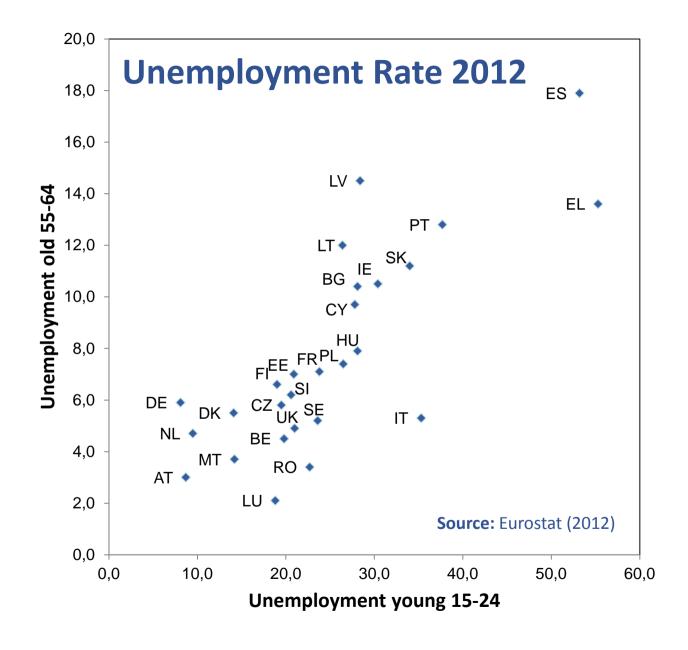
Two themes

• Old workers – young workers: Any trade offs?

• Young workers and mobility: Exit or a way forward?

Young vs. Old Workers

- Adverse demography necessitates retention of older workers and efficient entry of the youth
- Young workers more fragile labor force during the crisis. Hit hard especially if strong protection of regular employment combined with low legal barriers to the use of temporary contracts.
- Employment of older workers more resilient, mainly due to the withdrawal of early retirement as well as a more stable employment position (insiders)
- Interesting: Incentives to retire early or move into long-term unemployment benefit have been reduced, early retirement not facilitated as during previous crises



Do Old Workers Take Youth's Jobs?

- Lump of labor rejected (Gruber and Wise, 2010; Kalwij et al, 2010):
 - Except some competition in stagnant firms or sectors with little mobility, ie severe duality of youth and prime-age or older workers' labour markets.
 - During a crisis retention of older workers might temporarily increase unemployment (but not necessarily for the young).
 - In the long-run, delayed retirement increases size of the economy and the total number of jobs for all ages
 - Young and old workers cannot readily substitute each other in most sectors differences in e.g. skills or tenure
 - Early exit of elderly workers aggravates the labour market situation of young individuals.
- Policy perspective: Early retirement not helpful nor necessary₅

Youth Mobility: Exit or a Way Forward?

- Western Balkans exhibit high migration rates. Is this a problem, or a part of a success story?
- Out-migration may limit the economic potential of the sending countries
 - brain drain, innovation loss
 - demographic risks and a challenge for public finance
- But a number of potential benefits
 - adjustment to economic shocks
 - remittances
 - brain gain
 - trade and business ties
 - diasporas

Lessons from post enlargement migration

- After 2008 migration drifted away from countries and sectors most severely hit by the crisis
- The profile of the typical migrant changed as well
 - Pre 2008: Men in construction in UK and IE, labor market entrants
 - After 2008 Women in domestic care services in AT and DE
- What did this do to the destination economies?
 - Absorbed part of the shock
 - Increased labor supply of native women
- What did this do to the sending countries?
 - Relieved them of slack labor
 - The incidence of females' as breadwinners increased, female/male intrahousehold substitution
 - Remittances continued

Any prospects for brain circulation?

- Post-enlargement migration primarily temporary (self-reported)
- Recent evidence (Kahanec and Zimmermann (eds), forthcoming)
 - Brain circulation emerging
 - High educated more likely to return
 - Returnees more likely to migrate again
 - The proportion of potential movers is larger in countries most affected by the crisis.
- But:
 - Persistent barriers to mobility
 - Downskilling
 - Difficult transferability of human capita back home

Policy reflections I

- Youth un/employment a key challenge in Europe
- Young workers complementary with older workers. Lump of labor is a fallacy
- Growth cannot be disconnected from jobs; efficient labor markets lead to growth

How?

- No need to drive out the elderly, to the contrary
- Education, education, education: vocational education, continuous retraining and skill updating
- More balanced approach to EPL
- Mobility

Policy reflections II

- Mobility provides for triple win. Circular migration a vehicle of progress.
- Post-enlargement migration contributed to EU's GDP, GDP per capita, employment rate...
- Projections show that liberalization has a temporary moderate effect on flows, simulations show generally positive effects
- More liberal regimes promote (efficient) circular migration
- We need an effective migration framework.
- Free mobility of workers == first-best policy approach.



Martin Kahanec

Tel/Fax: +36 1 235 3097 Email: kahanecm@ceu.hu

Department of Public Policy Central European University Nador utca 9 Budapest 1051 Hungary www.publicpolicy.ceu.hu